# <u>Gulf of Mexico</u> <u>Marine Protected Area Expansion:</u> <u>The Flower Garden Banks & Beyond</u>

Clint Moore Oil & Gas Representative -- 2005 -2012 Boundary Expansion Working Group Chair -- 2006-2012 Flower Garden Banks National Marine Sanctuary Advisory Council

> Presentation to OCS Advisory Board Summer Conference The Woodlands, Texas July 19, 2012

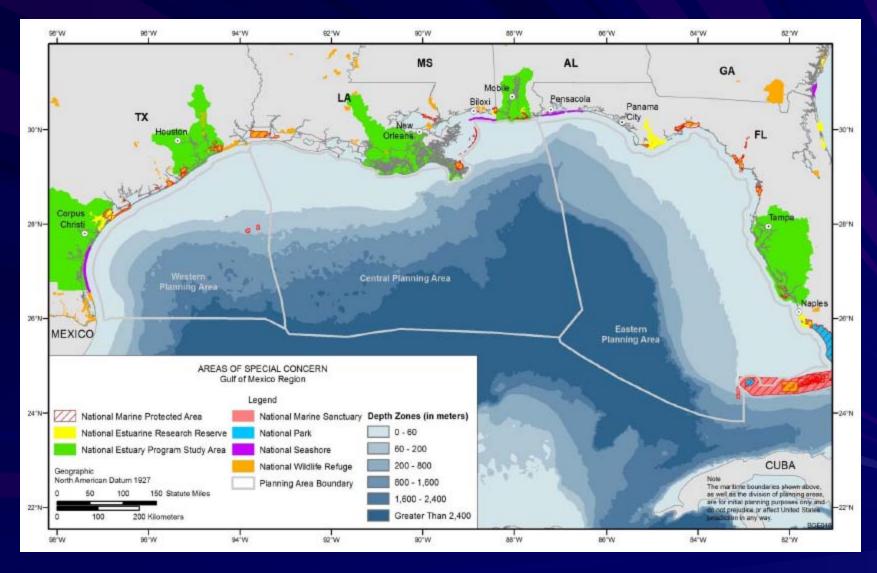
# **Presentation Overview**

- Regional GOM Geographic Features
- Marine Protected Area Network
- Flower Garden Banks National Marine Sanctuary
- Hard Bottom Features, Chemosynthetic Communities, Potentially Sensitive Biologic Features (PSBF), No Activity Zones, Rigs to Reefs & Save the Blue
- "Islands in the Stream" Concept and Forums
- Protected Marine Life Marine Mammals, Fishes, Corals, Sponges
- Marine Science Community "Wish List" for potentially new Marine Protected Areas
- Conclusion How to Find Balance and Stewardship

### 200+ Banks & Reef Features – GOM & Caribbean



#### <u>"Areas of Special Concern" in Gulf of Mexico</u> <u>MPAs, NMSs, Nat. Seashores, Nat. Wildlife Refuges, Nat. Parks</u>



Source: DOI – 5 Yr. GOM EIS

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# **Marine Protected Areas**

MPA Network Created by Bill Clinton – EO # 13158 – May 2000

Purpose of Order to:

- 1. Strengthen the management, protection, and conservation of existing marine protected areas, and establish new or expanded MPA's
- 2. Develop a scientifically based, comprehensive national system of MPA's, representing diverse U.S. Marine ecosystems, and natural & cultural resources
- 3. Avoid causing harm to MPA's through federally conducted, approved, or funded activities

### The GOM Marine Protected Area Network Federal, State, & Local Areas

Marine Protected Areas in the Gulf of Mexico are managed by a collection of Federal, State, and Private organizations, who work to understand and protect these many natural areas.

- Each of the individual marine protected areas (MPAs) throughout the Gulf is classified by the entity that manages them and the way in which they are managed and protected.
- Some examples of protected areas in the Gulf include National Marine Sanctuaries, National Estuarine Research Reserves, National Parks, and National Wildlife Refuges as well as aquatic preserves, and state preserves.

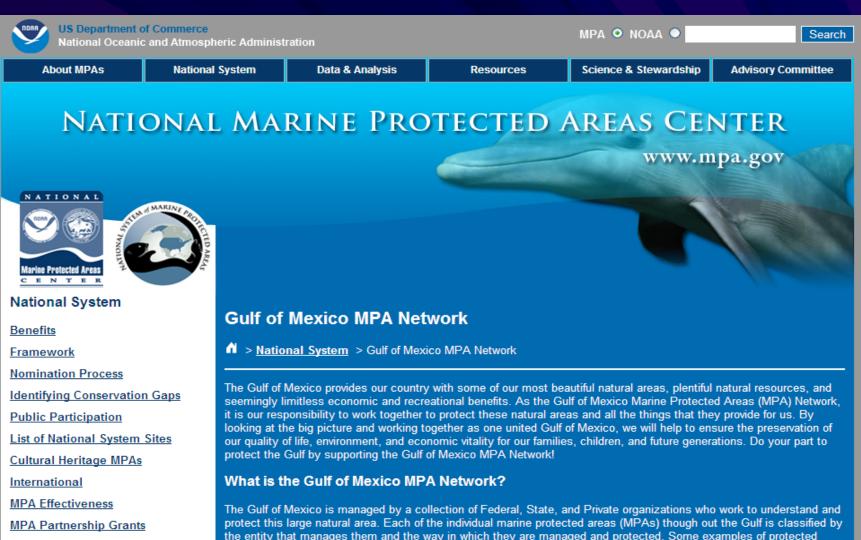
# **Marine Protected Areas - Statistics**

- 1,600+ Marine Protected Areas in U.S. Federal, State, & Local Waters
- Most are currently managed by historical policies of "Multiple Use"
- 75% managed by States or Local authorities
- 295+ are in Gulf of Mexico Over 50% are in Alaska

# **MPA Levels of Protection**

- Uniform Multiple Use (most MPAs)
- Zoned Multiple Use
- Zoned Multiple Use with "No Take" Area(s)
- No Take Allowed
- No Impact Allowed
- No Access Allowed

### **Gulf of Mexico MPA Network**



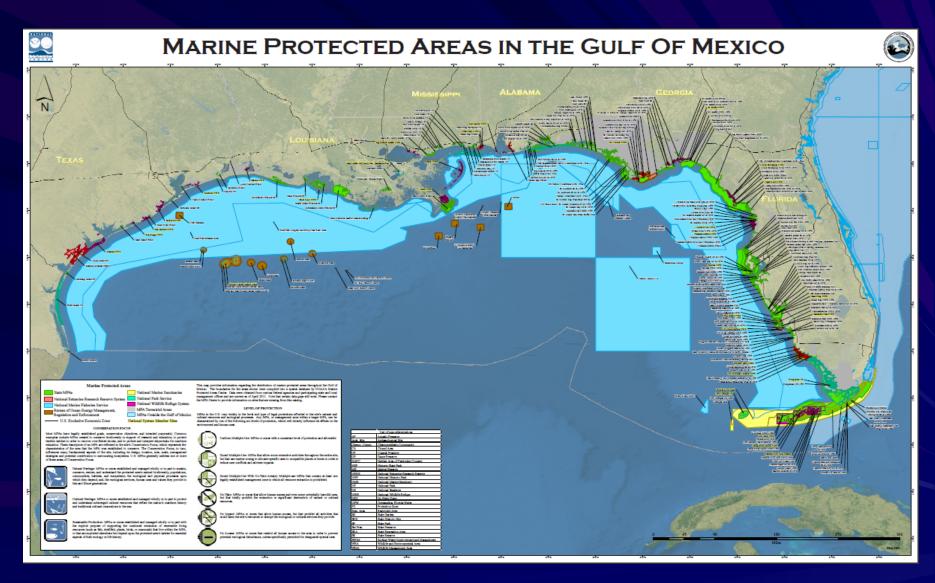
National Wildlife Refuges as well as aquatic preserves, and state preserves.

areas in the Gulf include National Marine Sanctuaries, National Estuarine Research Reserves, National Parks, and

Gulf of Mexico MPA Network

#### Source: NOAA MPAC Website

### **Marine Protected Areas in Gulf of Mexico**



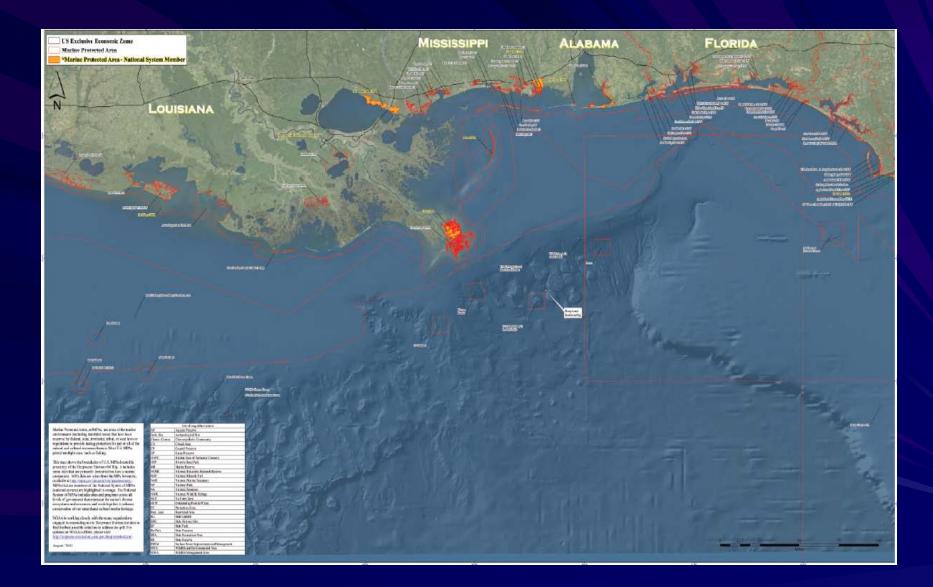
Source: NOAA MPAC Website

### "National" (Federal) Marine Protected Areas in GOM

TABLE 3.9.1-1 National System Marine Protected Area Member Sites in the Western and Central GOM Planning Area and the Eastern GOM Planning Area from Alabama to Tampa, Florida

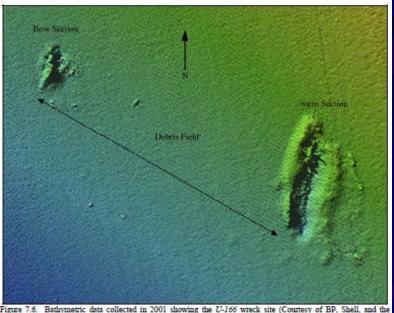
Site Name <sup>a</sup>		Managing Agencyb	
Bon Secour National Wildlife Refuge	AL	USFWS	
Jean Lafitte National Historical Park and Preserve, Barataria Preserve	LA	NPS	
Flower Garden Banks National Marine Sanctuary	LA	NOAA	
Big Branch Marsh National Wildlife Refuge	LA	USFWS	
Breton National Wildlife Refuge	LA	USFWS	
Delta National Wildlife Refuge	LA	USFWS	
Sabine National Wildlife Refuge	LA	USFWS	
Shell Keys National Wildlife Refuge	LA	USFWS	
Grand Bay National Wildlife Refuge	MS/AL	USFWS	
Cedar Keys National Wildlife Refuge	FL	USFWS	
Chassahowitzka National Wildlife Refuge	FL	USFWS	
Crystal River National Wildlife Refuge	FL	USFWS	
Lower Suwannee National Wildlife Refuge	FL	USFWS	
Pinellas National Wildlife Refuge	FL	USFWS	
St. Marks National Wildlife Refuge	FL	USFWS	
St. Vincent National Wildlife Refuge	FL	USFWS	
Anahuac National Wildlife Refuge	TX	USFWS	
Aransas National Wildlife Refuge	TX	USFWS	
Big Boggy National Wildlife Refuge	TX	USFWS	
Brazoria National Wildlife Refuge	TX	USFWS	
San Bernard National Wildlife Refuge	TX	USFWS	

### **Marine Protected Areas in Northern Gulf of Mexico**



### WWII GOM Shipwrecks – Existing MPAs

- 1. U-Boat 166 near MC 338
- 2. Robert E. Lee Steamship near MC 338
- 3. Gulf Penn Tanker near MC 499



gure 7.6. Bathymetric data collected in 2001 showing the U-166 wreck site (Courtesy of BP, Shell, and the National D-Day Museum). Bow Lifeboats Eifeboats Scattered Artifacts Scattered Artifacts Scattered Artifacts

AUV (Courtesy of BP, Shell, and the National D-Day Museum, New Orleans, Louisiana).

### <u>GOM Shipwrecks – Existing MPAs</u> <u>U-166, Robert E. Lee, Gulf Penn,</u> <u>Anona, Western Empire</u>

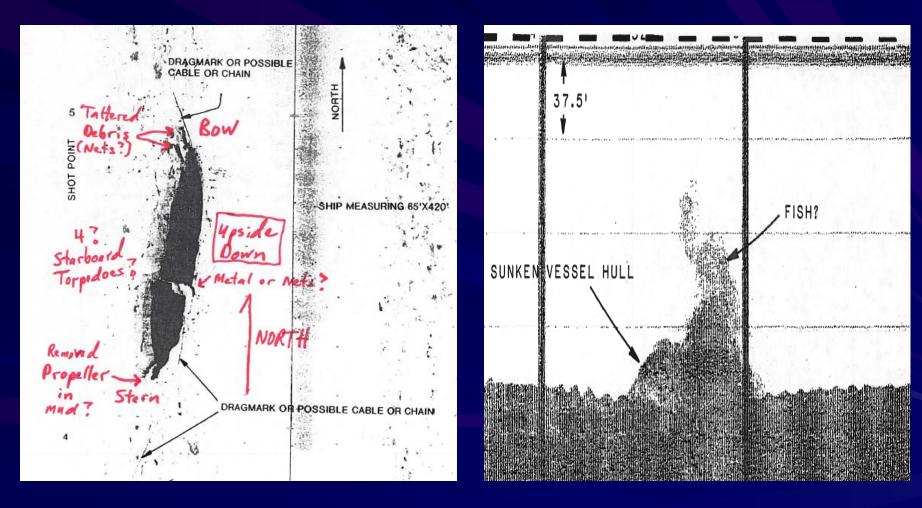


#### WWII GOM Shipwrecks – Potential MPA's

- 1. Cities Service Toledo Tanker (83,000 bbls crude) SMI 16
- 2. Heredia Freighter (bananas & coffee) SS 217
- 3. Sheherazade Tanker (ballast water) El 190
- 4. Halo Tanker (63,000 bbls crude) GI 114
- 5. Empire Mica Tanker (83,000 bbls fuel oil) AP 671
- 6. R.W. Gallagher Tanker (83,000 bbls bunker oil) SS 192
- 7. Hamlet Tanker (64,139 bbls crude) SS 243
- 8. R. M. Parker, Jr. Tanker (ballast water) ST 98

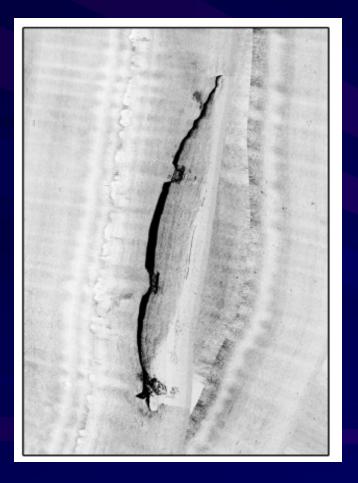
(Note: Gallagher leaking trapped oil from tank(s) in 1993, necessitating Coast Guard welding plates on hull – status of oil in unruptured tanks of other tankers is unknown)

### WWII GOM Shipwrecks – Shallow Hazard Survey Evidence



Source: Misc. Hazard Survey Reports

### WWII GOM Shipwrecks – Sheherazade & R.M. Parker, Jr.





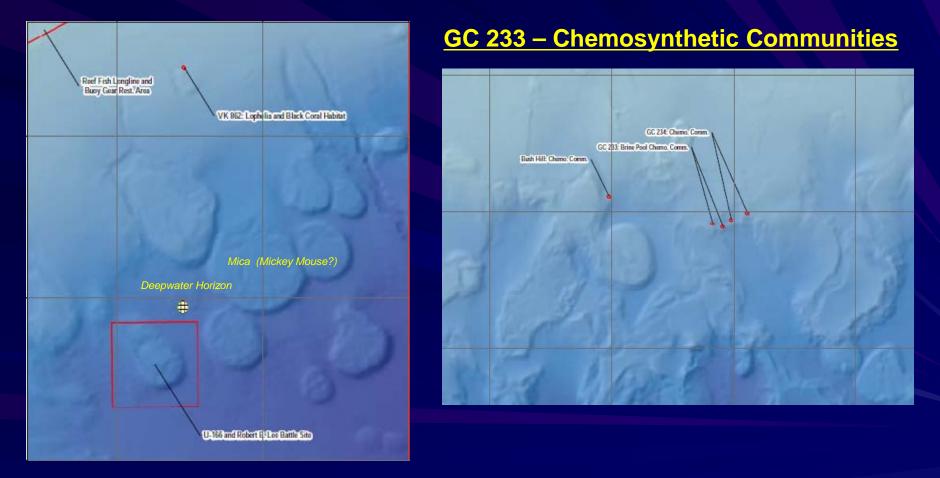
Sheherazade

R.M. Parker Jr.

Source: BOEM OCS Study 2011-003

### Existing MPA Sites – Viosca Knoll & Green Canyon

#### VK 862 – Lophelia & Black Coral Habitat



# MC 338 – U-Boat 166 & Robert E. Lee Battlesite

Source: NOAA MPAC Website

# **Presentation Overview**

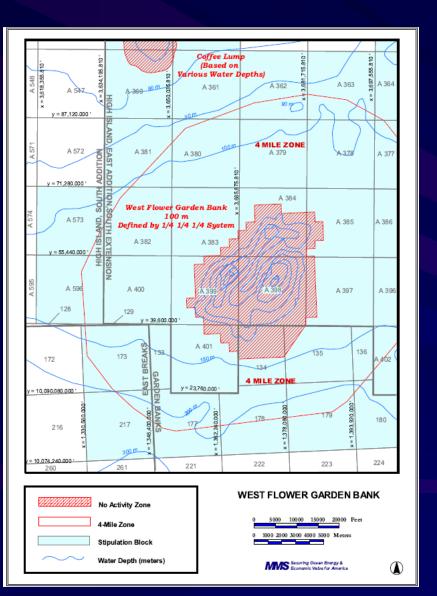
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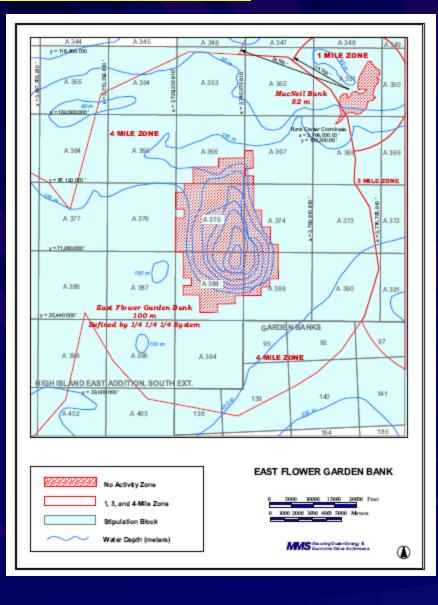
### What is this?

# Flower Garden Banks National Marine Sanctuary

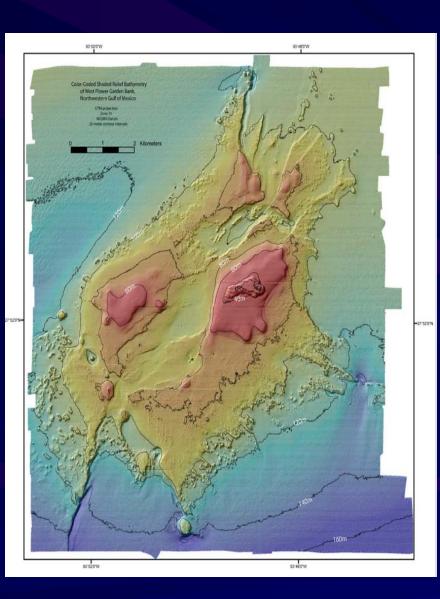


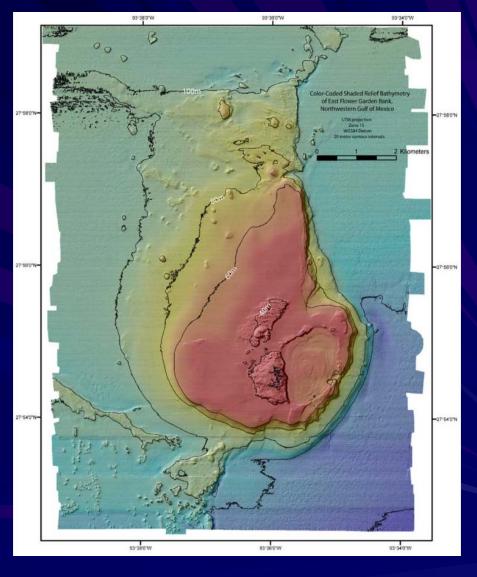
#### West & East Flower Garden Banks





### West & East Flower Garden Banks – 3-D Mosaic





Source: USGS 3-D Mosaic



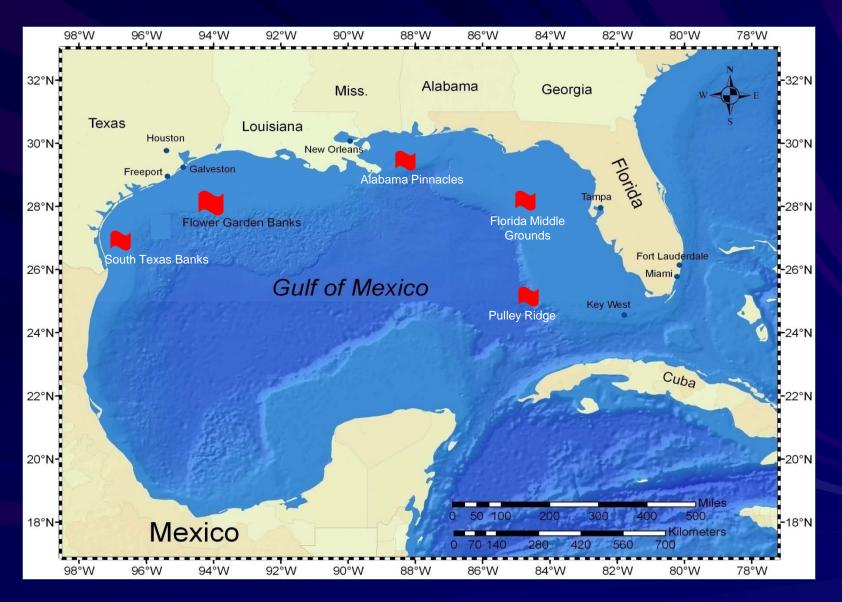
### Flower Garden Banks National Marine Sanctuary

- Designated in 1992
- Includes: East and West Flower Garden and Stetson Banks
- Stetson Bank added in 1996
- Located 93 to 104 nautical miles offshore in the GOM
- Area: 42.5 square nautical miles (56 square statute miles)
- Water Depth: 55' to 500'

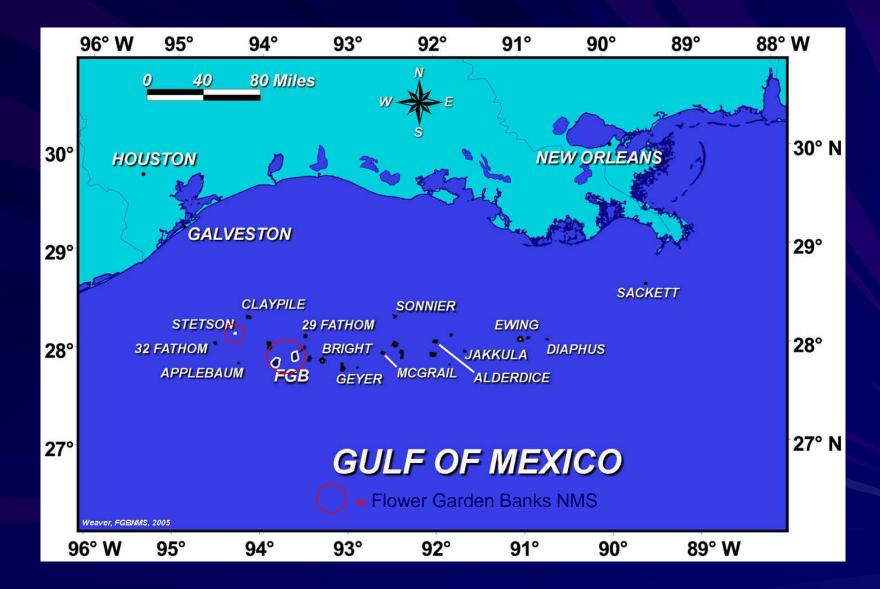
### **14 U.S. National Marine Sanctuaries**



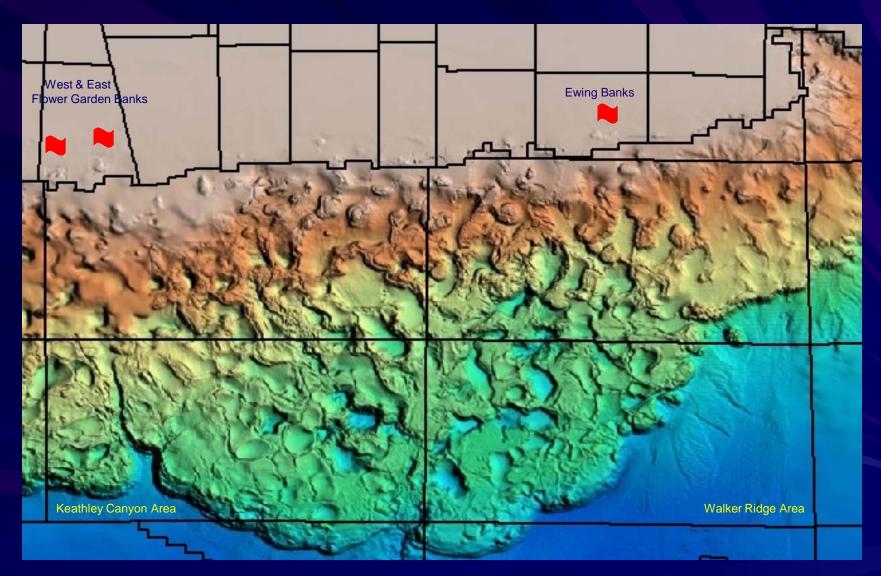
### **Major Bank Areas in the Northern Gulf of Mexico**



### 25+ Banks on the Outer Shelf & Upper Slope

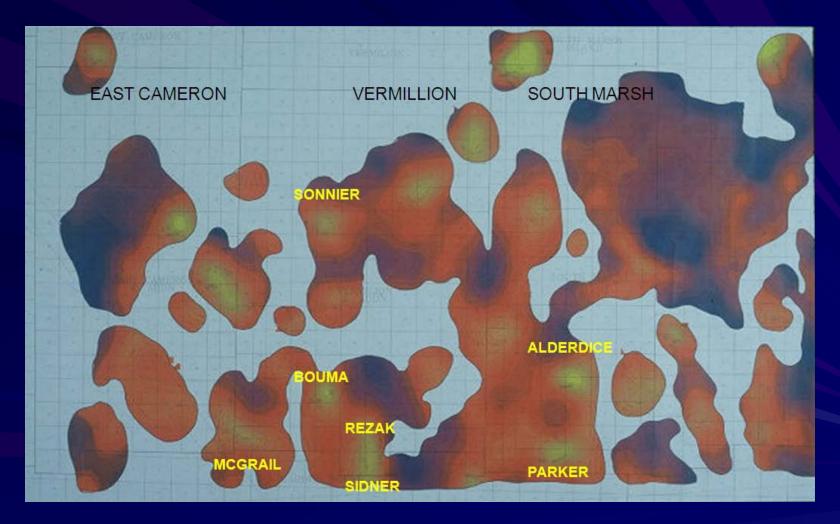


### <u>Complex Salt-Supported Shelf & Slope Seafloor</u> <u>Domes, Sheets, and Mini-Basins</u>



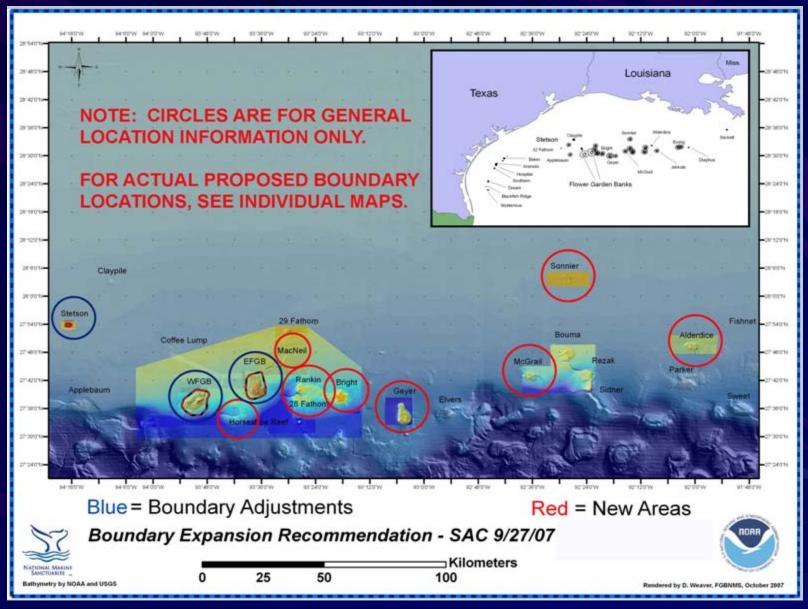
Source: Earthfield Technology Corporation

# **Bank Salt Domes - Connected to Major Salt Sheets**



(adapted from Moore & Brooks, 1995)

### **Existing and Proposed Banks for FGBNMS**



Source: FGBNMS website





### Treasure Hunter Dynamite Excavation (Bright Bank Photo)

# Anchor Damage (Sonnier (?) Bank Photo



Source: FGBNMS website

## **Boundary Expansion Working Group**

•The FGBNMS Advisory Council formed a Boundary Expansion Working Group in late 2006 to evaluate other habitats and topographic features within the Gulf of Mexico for potential inclusion under the management and protections of the FGBNMS.

•Areas to be considered included the Stetson Bank Ring, habitats between and adjacent to East and West Flower Garden Banks, and the other northern Gulf of Mexico banks.

•The working group developed a set of seven (7) alternatives for potential boundary expansion.

•The FGBNMS Advisory Council considered the working group recommendation at SAC meetings held on 9/27/07 and again on 12/6/07.

•On 12/6/07, the Council made a final recommendation to sanctuary management and NOAA. The Council recommended alternative 5 as the preferred alternative, with boundaries based on the sensitive habitat zone/core biological zone, but with an additional 500 meter buffer.

# **Ranking Criteria**

Legend			
Area or Bank	Area considered for incorporation into the FGBNMS		
Zone Priority Index	Biological/Geological Significance/Uniqueness based on MMS criteria and FGBNMS recent acquisition of data		
Connectivity Index	Connectivity to current FGBNMS features		
Threat Index	Level of known or perceived threat		
Public and Sanctuary priority	Level of interest through public scoping and sanctuary knowledge to incorporate site.		

Zone Priority Index (Biological/Geological Significa	High - 3 ance) Med - 2 Low - 1	Threat index	High - 3 Med - 2 Low - 1
Connectivity Conn	guous - 3 ected - 2 ographic region - 1	Biological Con 0-10 km 11-20 km 21-30 km	nectivity 3 2 1

Public and Sanctuary Priority Index	High - 3
(level of interest to incorporate site)	Med - 2
	Low - 1

## **Criteria Matrix**

							Nearest
	Zone	Structural			Public and		Neighbor
Area or	Priority	Connectivity	Biological	Threat	Sanctuary	Overall	Distance
Bank	Index	Index	Connectivity	Index	priority	ranking	(km)
Stetson Ring	3	3	3	3	3	12	23.3
McGrail	3	1	2	3	3	11	15.8
Geyer	3	1	2	3	3	11	18.25
Bright	3	2	2	3	3	11	14.8
Sonnier	3	1	1	3	3	10	29.8
"Horseshoe reef"	2	2	3	2	3	10	9.5
Alderdice	3	1	2	2	2.5	9.5	15.7
Rezak	1	1	3	1	2	7	5.9
Sidner	1	1	3	1	2	7	5.9
Rankin	1	2	3	1	1	6	3.4
28 Fathom	1	2	3	1	1	6	3.4
MacNeil	1	2	3	1	1	6	8.5
Bouma	1	1	2	1	1	5	11
Jakkula	1	1	1	1	1	4	23.1
Florida Middle Grounds	2	0	0	2	0	4	115
Alabama Pinnacles	1	0	0	1	0	2	219
Madison/Swanson	1	0	0	1	0	2	115

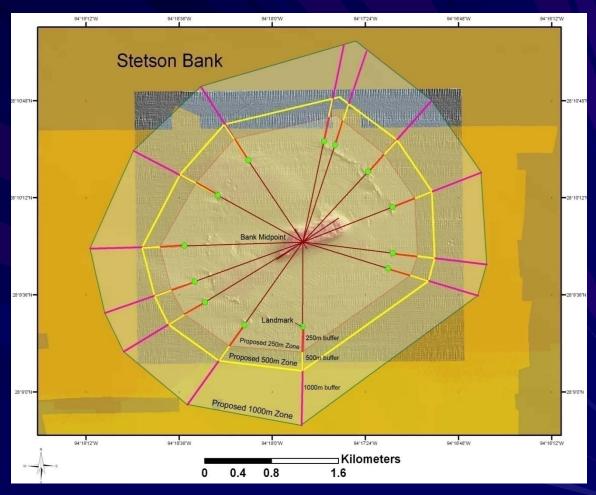
# **Boundary Selection Criteria**

Based on:

•Ground-truthing using ROV's and submersibles

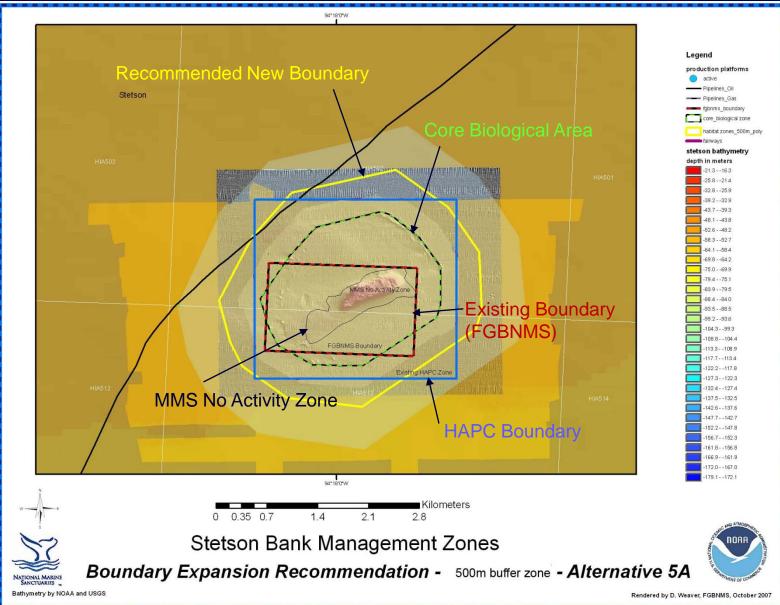
Prominent features defined as topography greater than 3m in vertical relief and 25m in diameter.

•Boundary of core biological zones developed by identifying prominent features, forming the vertices of an irregular polygon.

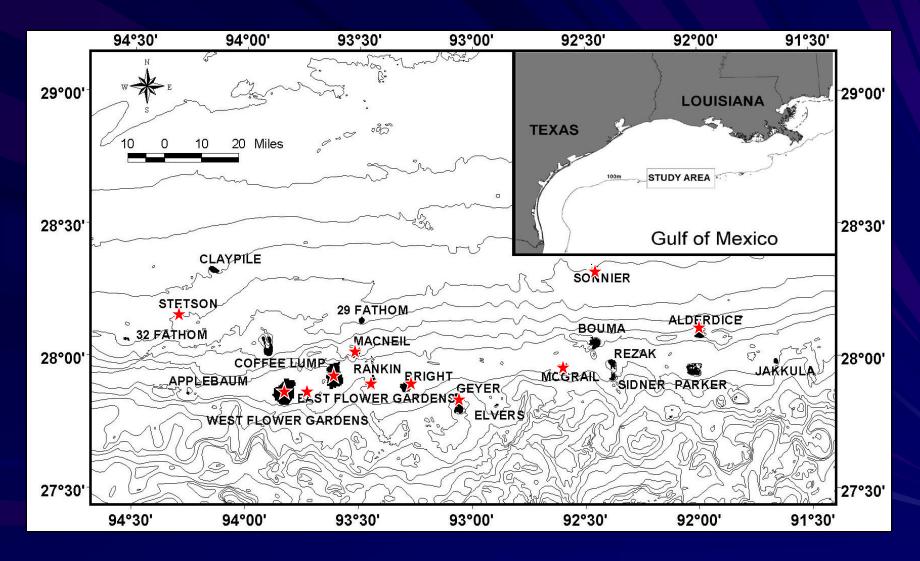


•Buffer zones developed from the outer landmarks of the core polygon, radiating from an approximate midpoint of the bank Working Group assessed: 250m, 500m, and 1000m buffers. Proposed 500m buffer.

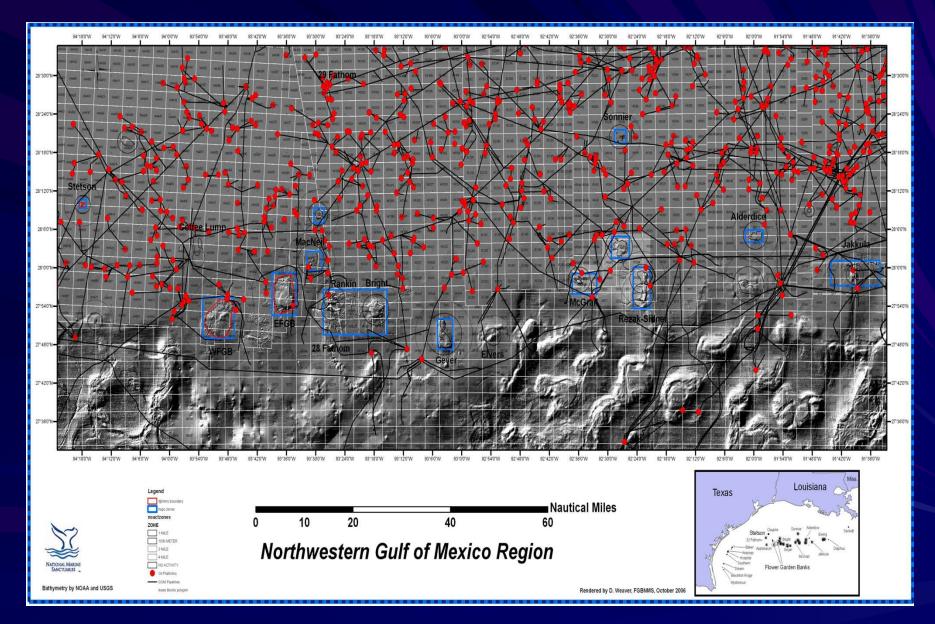
### **Example Boundary Line Key - Applies to All Maps**



### **ALTERNATIVE 5 – FGBNMS Advisory Council Recommendation**



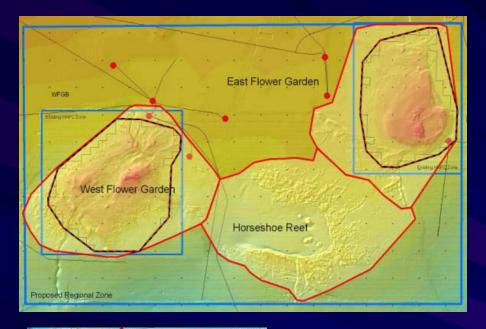
### Infrastructure, Banks, & HAPCs



# Factoring Impacts

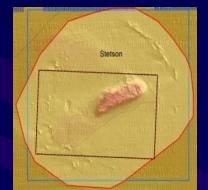


### FGBNMS SAC ALTERNATIVE #5 – 5 times expansion



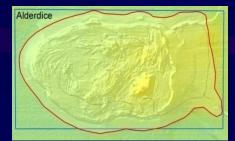
Current 3 Bank Area – 35,973 acres Portions of 17 blocks – 56 sq. smi.

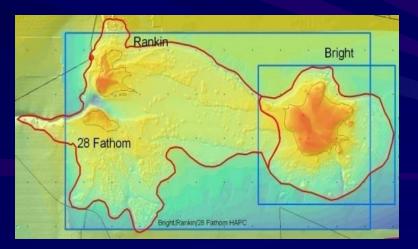
#### Proposed 11 Bank Area – 179, 866 acres Portions of 65+ blocks – 281 sq. smi.

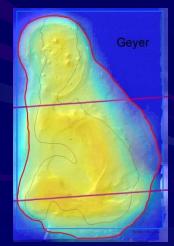












(maps not all same scale) Source: FGBNMS website

# **Platform Additions from Expansion**

The Sanctuary Advisory Council recommendation for boundary expansion incorporated areas that included the following three additional existing oil and gas platforms:

West FGB: HIA384 - Offshore Shelf LLC-W&T Offshore

Rankin: HIA371 - Tarpon (removed Nov. 2011) WC663 - ATP O&G

Already in existing Sanctuary:

East FGB: HIA389A - W&T Offshore (Now on Idle Iron List)

### **NOAA Approved Final Management Plan - April 2012**

PLOTHER CARDING MARKED MARKED IN COMPANY AND CARD TAKEN FLOWER GARDEN BANKS FINAL MANAGEMENT PLAN

April 2012

http://flowergarden.noas.gov

### NOAA Approved FGBNMS Final Management Plan - 2012 <u>18-24 Month Boundary Expansion</u> <u>EIS Process Now Underway</u>

### Warning: Could try to add areas during EIS Process

- Specific and key wording from the FGBNMS Management Plan:
- "Oil and gas infrastructure was examined and recommendations were made to either include or exclude areas with existing platforms, depending on their distance from the critical habitat area and their proximity to the edge of the recommended buffer zone.
- <u>As a result, it was anticipated that oil and gas leasing activity</u> <u>would also continue within these new sanctuary boundaries, as</u> <u>well.</u> The final sanctuary advisory council recommendation includes four oil and gas production platforms within the recommended boundaries (including HIA389A, which lies within the current sanctuary boundaries). "

# Long-Term Concern for Industry as MPA's, Sanctuaries, are Added

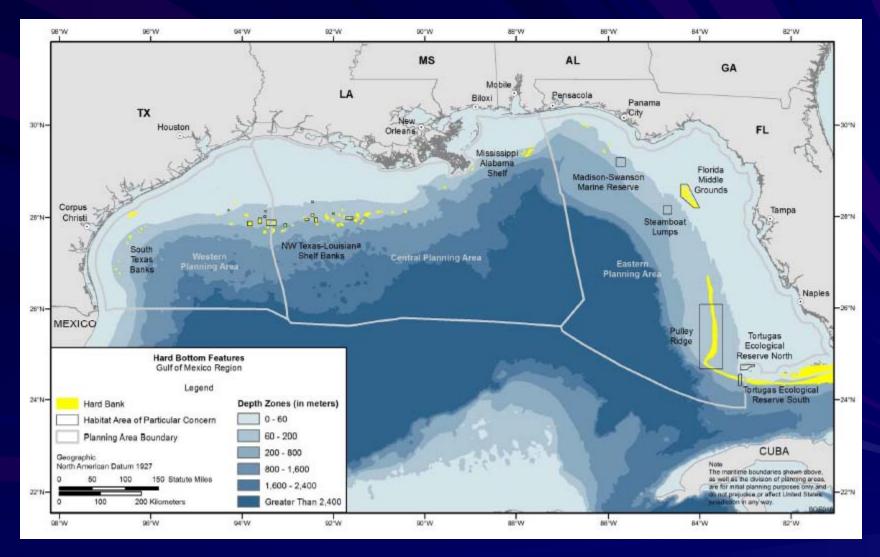
- Presidential Use of the Antiquities Act to create National Monuments could convert them at any future time – No Access?
- President Clinton June 1998 Memorandum on Withdrawal of Certain Areas of US OCS from leasing disposition
- President Bush 43 July 2008 Memorandum on Withdrawal of Certain Areas of US OCS from leasing disposition
- "I hereby withdraw from disposition by leasing for a time period without specific expiration those areas of the OCS, designated (as of July 14, 2008), as Marine Sanctuaries under the Marine Protection, Research, and Sanctuaries Act of 1972.

<u>Major Problem: If we can't lease the blocks in MPA's,</u> we can't even drill directionally under them

# **Presentation Overview**

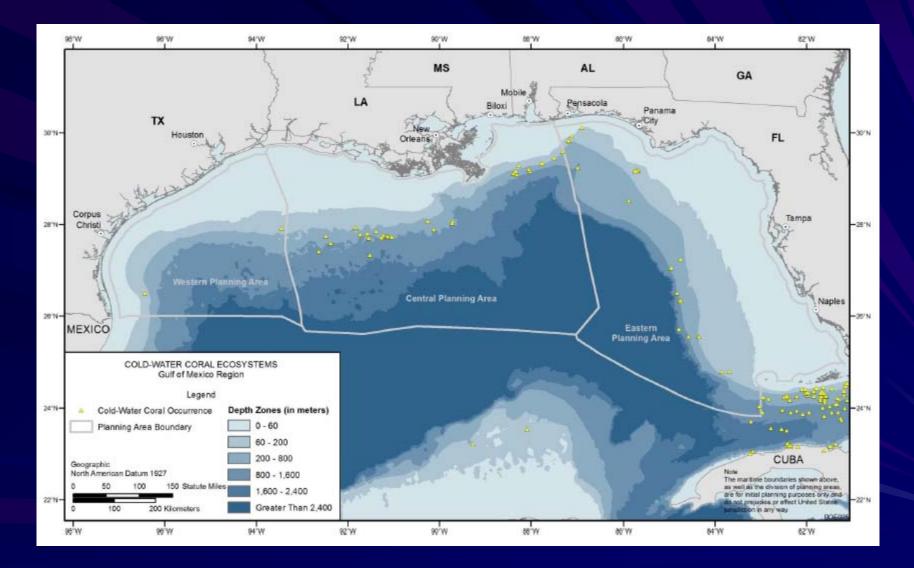
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### Live or Hard Bottom Features – Pinnacles & More



Source: 2012-17 EIS

### **Cold Water Coral System Features**

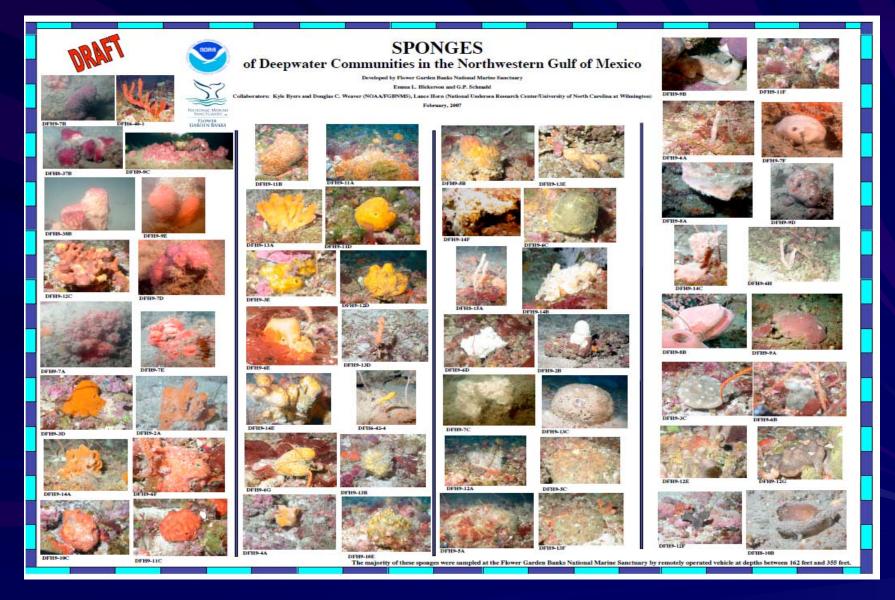


### **Deepwater Octocorals**

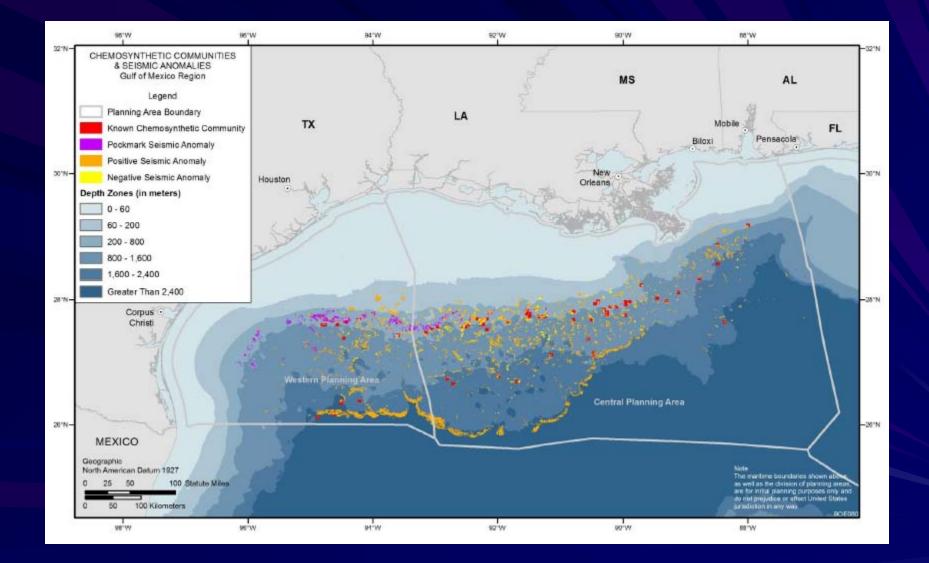


Source: Billy Causey Presentation – 04/12

### **Deepwater Sponges**



### **Chemosynthetic Communities**



## Large GOM Natural Oil Seeps – Satellite Photo



Satellite image of natural oil seeps in the Gulf of Mexico by Jesse Allen, NASA. See zoomed-in belo



Satellite image of natural oil seeps in the Gulf of Mexico. Jesse Allen, NASA. See above for reference

(from NASA Earth Observatory news release from February 3, 2009 per Geology.com)

## Large GOM Natural Oil Seeps – 1910 Article 38 Years before 1<sup>st</sup> offshore GOM well

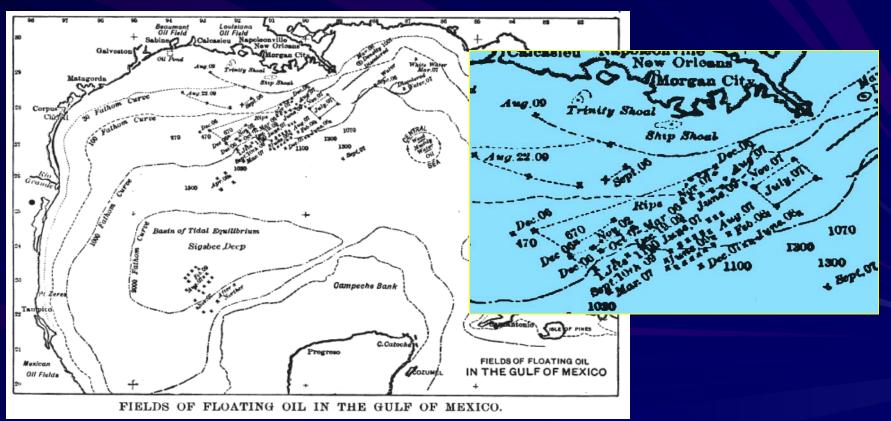
SCIENTIFIC AMERICAN SUPPLEMENT No. 1788.

APRIL 9, 1910.

THE OIL FIELDS OF THE GULF OF MEXICO

#### THEIR GEOLOGICAL PLACE.

BY LIEUT. JOHN C. SOLEY, U. S. N.



Source: Sci. Am. # 1788 4/9/1910 pg. 230

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### THE OIL FIELDS OF THE GULF OF MEXICO

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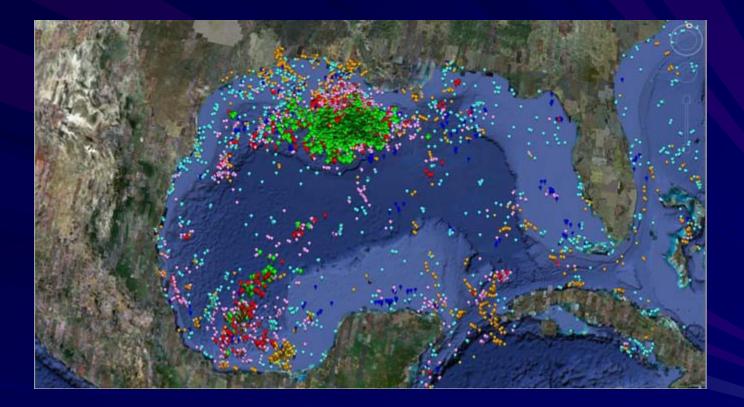
BY LIEUT. JOHN C. SOLEY, U. S. N.

#### Key finding:

"During the last seven years (pre-1910), the reports from vessels that have passed through the oil field in the Gulf have been frequent, principally because attention has been especially directed to it; the positions where it has been reported are plotted on the chart, so that its limits have been determined with considerable accuracy, and the point of origin has been located almost exactly as being at latitute 27 deg. 30 min. N and longitude 91 deg. 30 min. W (est. Green Canyon block 449).

<u>A number of vessels have reported from this position that the oil was</u> <u>seen bubbling on the surface, while the report on September 10<sup>th</sup> from</u> <u>the steamship "Comedian", described it particularly as coming up in</u> <u>three jets.</u> It is generally described as dark or dark yellow, sometimes so thick that a vessel passing through will hardly make a ripple on the water. "

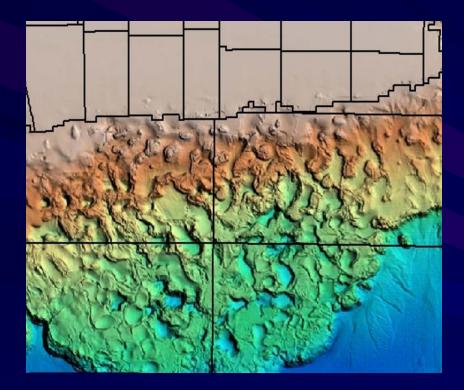
# Natural Oil Seeps – GOM Basinwide 4,000 – 20,000+ BOPD





Source: A. Berman internet article; NAE 2003 Oil in the Sea III; NPA ppt Geof Lawrence 2010

# Oil Seeps & Chemosynthetic Communities Prolific in GC, WR, KC, & GB Areas



For the 4 area satellite seep map seen during the presentation, please contact Michael King of Fugro NPA at m.king@fugronpa.com.

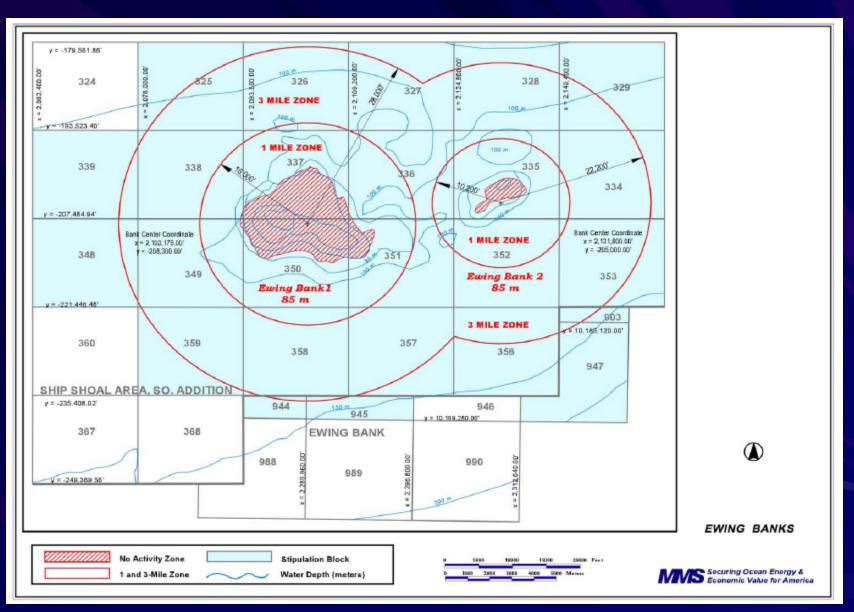
Source: Earthfield Technology

Source: NPA Fugro

# **Potentially Sensitive Biological Features**

- Definition: Potentially Sensitive Biological Features means those features not protected by a biological lease stipulation that are of moderate to high relief (about 8 feet or higher), provide surface area for the growth of sessile invertebrates, and attract large numbers of fish.
- Policy: <u>No bottom-disturbing activities</u>, including the use of anchors, chains, cables, or wire ropes from a semisubmersible drilling rig or from a pipeline construction vessel, <u>may cause</u> <u>impacts to potentially sensitive biological features</u>.

### **BOEM "No Activity Zones" & "Stipulation Areas"**



### **Rigs-to-Reefs Policy - BSEE**



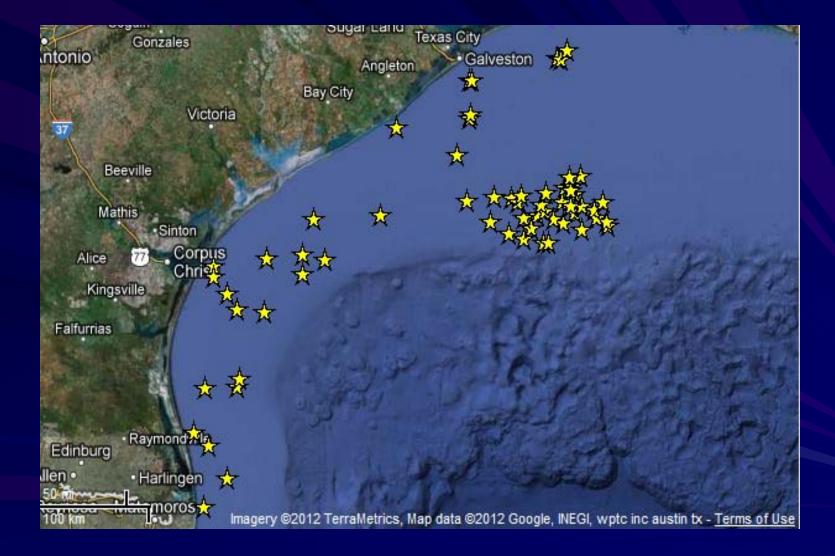
### **Rigs-to-Reefs Policy**

BOEM and BSEE continue to support and encourage the reuse of obsolete oil and gas facilities as artificial reefs and will grant a lessee/operator a departure from removal requirements under 30 CFR §250.1725(a) and applicable lease obligations provided that:

- The structure becomes part of a State artificial reef program that complies with the criteria in the National Artificial Reef Plan;
- The responsible State agency acquires a permit from the U.S. Army Corps of Engineers and accepts title and liability for the reefed structure once removal/reefing operations are concluded;
- The operator satisfies any U.S. Coast Guard navigational requirements for the structure; and
- The reefing proposal complies with Gulf of Mexico Region engineering, stability, and environmental reviewing standards and reef-approval guidelines.

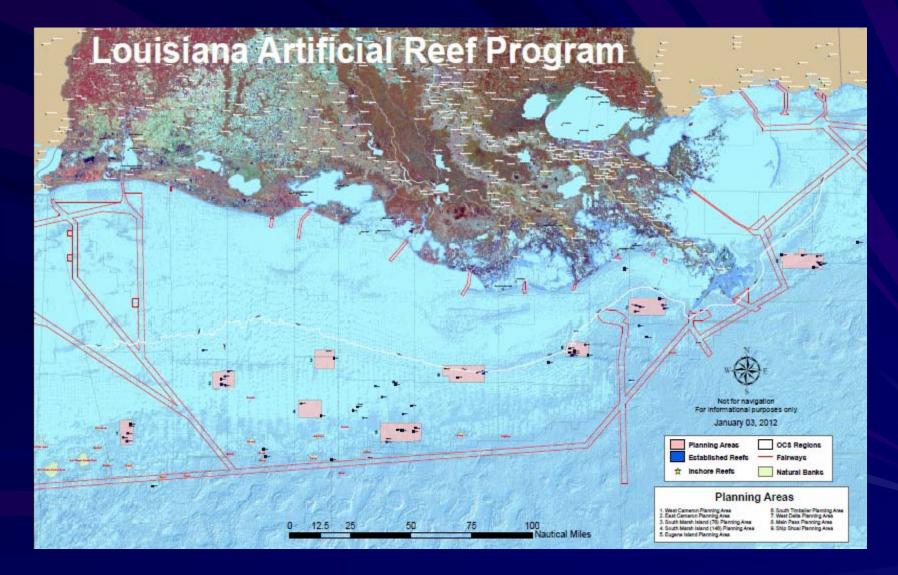


### **Texas Rigs-to-Reefs Areas**



Source: TX RTR website

### Louisiana Rigs-to-Reefs Areas

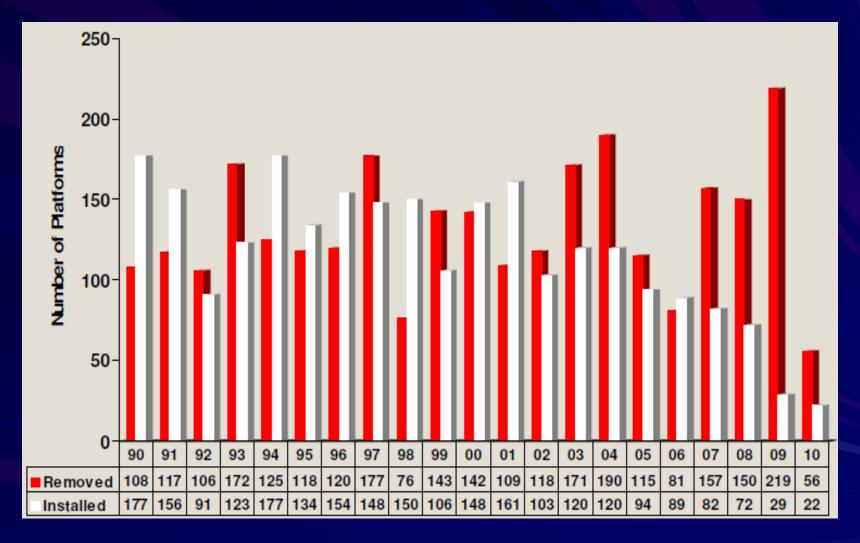


Source: LA RTR website

### **<u>Rigs-to-Reefs Platform Proposals</u>**

Approved Platform Removal Permits	2005	2006	2007	2008	2009	2010	2011
	141	185	177	228	282	258	321
Approved Platform Removal Permits with Reefing Proposals	2005	2006	2007	2008	2009	2010	2011
	14	13	24	34	30	47	36
Percentage of Platform Removal Permits with Reefing Proposals	2005	2006	2007	2008	2009	2010	2011
	9.9%	7.0%	13.5%	14.9%	10.6%	18.2%	11.2%

### Platform Installation & Removals by Year "Idle Iron Platforms" or Useful Long-term Reefs?



(BOEMRE - M.S. Falk - OOC RTR Conf - Nov. 2010)

# "Save the Blue" Plan

(www.Save-the-Blue.org - www.BlackElkEnergy.com))

- At the conclusion of oil & gas production, conduct an underwater scientific evaluation
- Should little ecosystem be found, then plug all wells and decommission as usual
- However, if an ecosystem, habitat, endangered corals or marine life are found, then:
- 1. Plug all wells and decommission all pipelines to mitigate future pollution possibility
- 2. Remove top decks to mitigate hurricane risk
- 3. Replace navigation aids on leg tops at sufficient height to ensure mariners continue to be protected



D

<u>The introduction of structures to the offshore</u> <u>environment created a very unique ecosystem</u> <u>situation that is benefiting society</u>

- Offshore platforms are more productive than many natural reefs because they occupy the entire water column
- Coral, sponges, endangered species, and protected fish and invertebrates colonize the platform's submerged structure
- Platform Jackets create reef habitat that would otherwise not exist on the soft bottom of the Gulf of Mexico



Source: Save the Blue

# Our Gulf of Mexico platform structures are more highly concentrated ecosystems than many natural reef systems found around the world



- The Fish Biomass is up to 10x greater than protected coral reefs and artificial reefs
- 10,000-30,000 adult fish/reside around a platform 0
- 80 managed species live on or forage around platforms
- Platforms harbor ~25 spp. of obligate, demersal ornamental, reef-associated fish
- Collective volume of platforms in the northern Gulf is 127,712,369 m<sup>3</sup> of habitat for Caribbean species
- 700 platforms have been operating for ~40 yrs or • more and have abundant ecosystems

# Over 1,000+ valuable ecosystems are at risk unless we take the time to find a solution

- 3,300 platforms remain, as of 2012
  - 85% in less than 60m water depth
  - 2200 are major structures
- Research suggests about 50% of the platforms have vibrant ecosystems
- Removals are averaging 150-200 structures per year
- No consideration is presently given to the ecological impact of removals

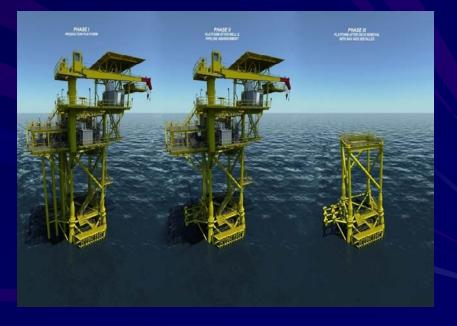


# Save the Blue Plan

### A Trust Fund would be established

- Structural removal liability would move from the operating company to the trust along with removal liability funds
- Insurance would be maintained in the event of a catastrophic incident
- Interest/dividends on funds would pay
  upkeep and costs associated
- The Trust Board would be comprised of representative stakeholders, including the company donating the structure
- The Trust Board would oversee the ongoing operation and maintenance of the structures.





# <u> W&T HI A-389 – Now Idle Iron!</u>

**Only Platform within current Sanctuary boundaries** 



Source: Save the Blue

Source: Save the Blue

Source: Frank Burek

Source: Save the Blue

#### Four "Generalized" Long-term Decommissioning Options for HI-A389 Platform - "The Crown Jewel"

- 1. Complete removal including 400'+ jacket
- 2. Removal at 85' below sea level Reef-in-place
- 3. Removal at 25' above sea level "Save the Blue" Reef-in-place
- 4. Research Station major liability/op. expense issue
- FGBNMS has Artificial Reef Working Group studying over a dozen options
- FGBNMS Advisory Council voted unanimously at May 2012 meeting to ask all parties (W&T, BOEM, BSEE, NOAA, Coast Guard, etc.) for a temporary delay on removal until at least September 2013, to allow more time for SAC ARWG to complete their work.
  - No legal standing to delay, but a respectful request to all.

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#### **Islands in the Stream Forum – January 2008**

Marine Sanctuaries Conservation Series NMSP-08-04

#### A Scientific Forum on the Gulf of Mexico: The Islands in the Stream Concept



Proceedings of the Forum: 23 January 2008 Keating Education Center Mote Marine Laboratory Sarasota, Florida

U.S. Department of Commerce National Oceanic and Atmospheric Administration National Ocean Service Office of Ocean and Coastal Resource Management National Marine Sanctuary Program



July 2008

#### **Islands in the Stream Forum – Purpose**

- "The purpose of the meeting was to bring together scientists and managers from around the Gulf of Mexico to discuss a range of topics on our knowledge of the Gulf of Mexico, from its geology to larger-scale connectivity to the Caribbean region, and their applications to the concept of a more integrated approach to area-based management."
- "The charge to the group was to share information, identify gaps in our knowledge, identify additional potential areas for protection, and <u>discuss available science</u> <u>about connectivity and the potential value of establishing a marine protected</u> <u>area network in the Gulf of Mexico."</u>
- "Some of these sites have already been designated as marine sanctuaries or identified as areas of critical habitat. Most are currently afforded some degree of protection by different management entities. <u>However, we currently lack a</u> <u>comprehensive management approach that recognizes the interdependence</u> of these sites across the entire Gulf of Mexico and its broader connections with the Caribbean Sea and Atlantic Ocean. By implementing an ecosystembased management approach to the larger area of the Gulf of Mexico, a marine protected area network will be greater than the sum of its parts"

#### "Islands in the Stream" Forum – Potential MPA's



#### Beyond the Horizon Conference – May 2011 (The First Major GOM Marine Science Forum after Macondo)

Beyond the Horizon

Creating a Network of Special Ocean Places to Strengthen the Ecology, Economy and Culture of the Gulf of Mexico

www.Mote.org/BeyondHorizon

This document proposes a new relationship with the Gulf of Mexico. One that balances using products from the Gulf that are essential to our economic prosperity with protecting important places that are essential to the Gulf's ecological health. This new relationship seeks to create a network of special places that preserves marine species, and preserves our human connections to the Gulf of Mexico.

#### **Beyond the Horizon Conference – May 2011**

## **Purposes of the Forum:**

 Build a consensus for establishing ecologically significant protections for key Gulf of Mexico sites to ensure that they continue to provide important services to our society.

 Identify mechanisms that allow comprehensive approaches to management as well as significant involvement of the public in decision-making.

### A Proposed Gulf of Mexico MPA Network

#### <u>"State of the Gulf Summit" – December 2011</u> <u>Keynote Remarks by Laura Bush</u>

- "From our experience with national marine monuments in the Pacific and with marine sanctuaries and national wildlife refuges and parks, we know that conservation and economic development are not mutually exclusive."
- "We should consider a similar approach to <u>establish a national marine</u> <u>monument or sanctuary along what some call the "Islands of the Stream."</u> A string of underwater mountains run along the outer Gulf shelf, and a number of them rise to peaks near the surface of the water – creating a series of coral reef communities which track closely with the flow of the Gulf Stream. The Flower Garden Banks National Marine Sanctuary includes a number of these areas. These "Islands of the Stream" ring the Gulf, creating what I like to envision as a "Coral Necklace".
- "From the Flower Gardens, the underwater mountain chain runs east to the Florida Keys Sanctuary and up along the southeast coast of the United States. South of the Flower Gardens, the coral necklace continues to the waters of Mexico, Honduras, and Belize. <u>These areas represent just a fraction of one percent of the</u> <u>continental shelf in the Gulf</u>, but by conserving these jewels of the Gulf with reasonable protections, we can address other uses of the Gulf with greater confidence – whether that is recreational fishing and diving or <u>energy</u> <u>development</u> which allow local economies to prosper."

#### The "Islands in the Stream" Concept

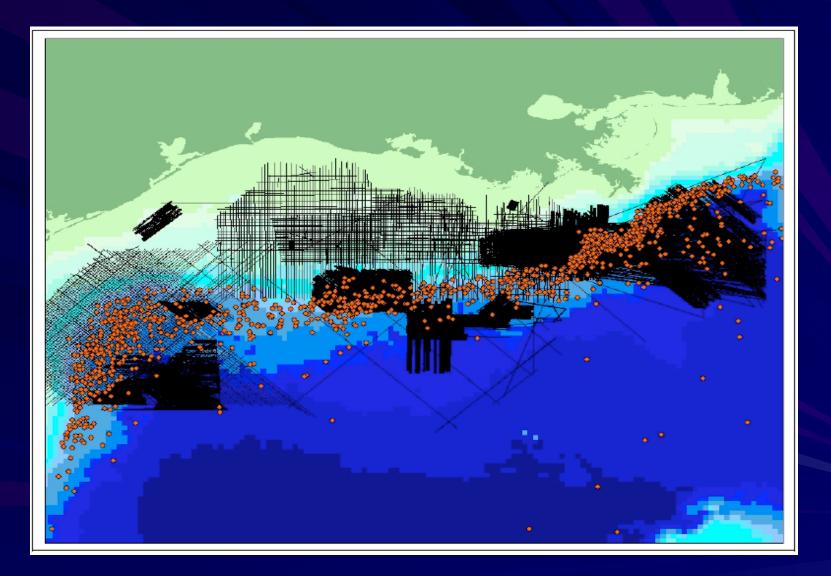
- "The basin-wide physical oceanographic processes in the Gulf of Mexico are dominated by the Loop Current and associated rings and eddies that not only dominate the Gulf interior, but also provide connectivity pathways among remote coastal and deep sea ecosystems. "
- "There are a number of ecologically vital, enormously productive, and scientifically interesting sites in the Gulf that are <u>interconnected by ocean</u> and currents and are dependent upon one another for biological recruitment and replenishment. The Gulf is also strongly linked "upstream" to the Caribbean and "downstream" to the Atlantic by the Loop Current, Florida Current and the Gulf Stream."

#### "Conservation Connectivity" - Real? Important? Degree?

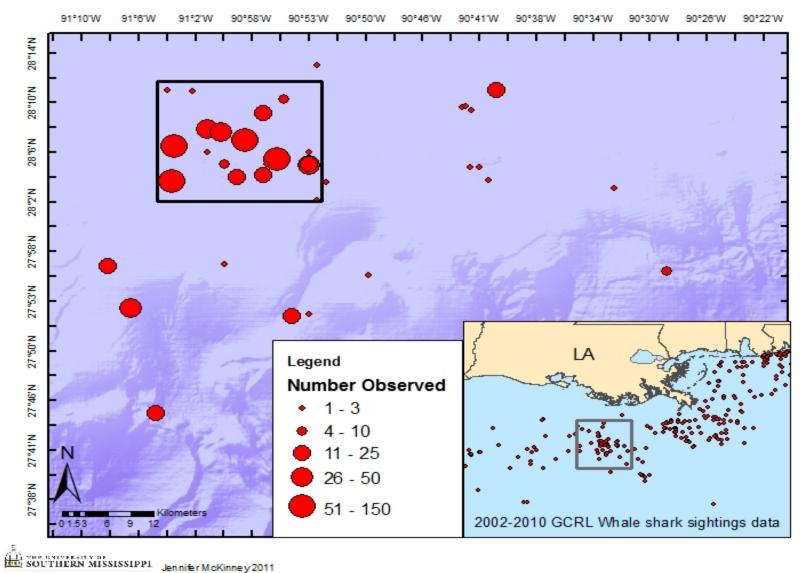
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#### Pelagic Connectivty – Sperm Whales (Marine Mammals)



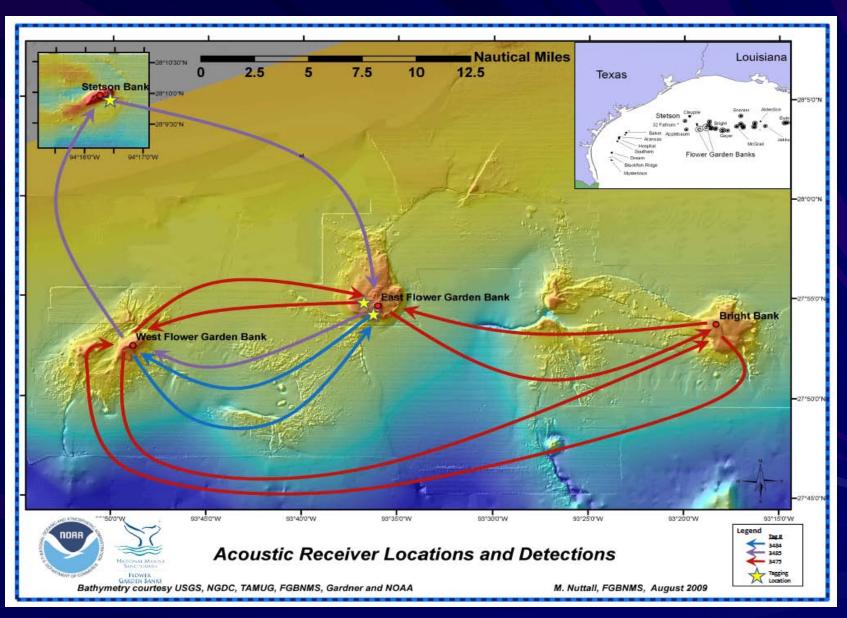
#### Whale Sharks – Pelagic Fish (Swimmers) Connectivity



Jennifer McKinney 2011

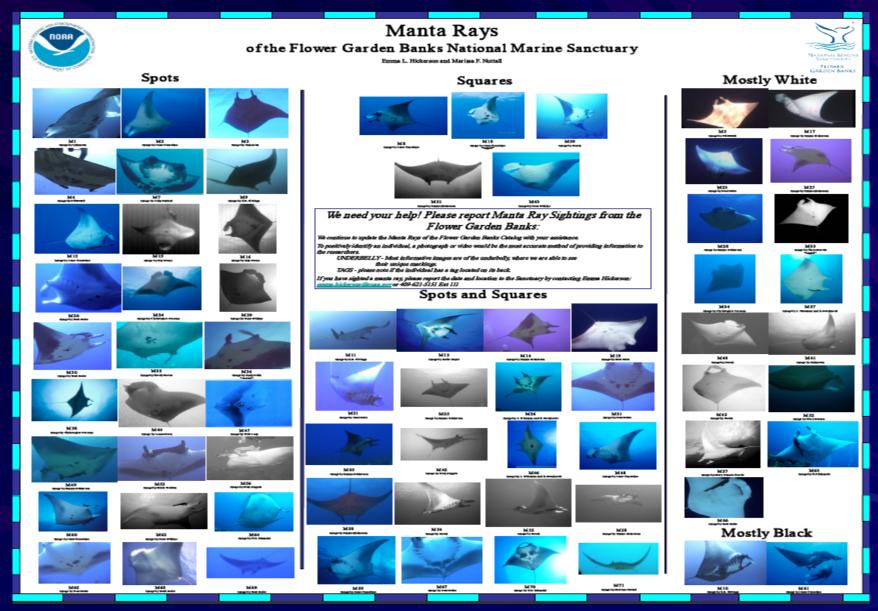
out coxst research LABORATORY jennifer.mckinney@usm.edu

#### Manta Rays - Pelagic Fish (Swimmers) - Connectivity



Source: FGBNMS PPT

#### Manta Rays – Pelagic Fish (Swimmers) - Connectivity



Source: FGBNMS website

#### **Deepwater Invertebrates (Starfish, Urchins, etc.)**



<u>Seven (7) GOM-Atlantic-Caribbean Corals</u> <u>Petitioned for ESA status</u> <u>By Center for Biological Diversity (Enviro-NGO)</u>

- 1. Sheet Coral Agaricia lamarcki
- 2. Rough Cactus Coral Mycetophyllia ferox
- 3. Pillar Coral Dendrogyra cylindrus
- 4. Elliptical Star Coral Dichocoenia stokesi
- 5. Boulder Star Coral Montastraea annularis
- 6. Boulder Coral Montastraea faveolata
- 7. Boulder Coral Montastraea franksi

(Note: CBD's action is widely seen as an effort to enlist "coral bleaching" in their overall legal efforts to eliminate fossil-fuel use, through global warming/ocean acidification control policies.)

#### **NOAA NMFS**

#### Public Review Ends July 31, 2012 If ESA Listing Warranted – Proposed Rules in Dec. 2012

#### From NOAA NMFS on July 17, 2012:

"As part of our ongoing process to evaluate 82 species of coral from the Caribbean and Pacific for listing under the Endangered Species Act (ESA), NOAA is inviting public review of two reports, a scientific <u>Status Review</u> <u>Report</u> and a <u>draft Management Report</u>. Our review of these 82 species of corals has been the most complex ESA listing process NOAA Fisheries has ever undertaken. NOAA will use the additional input to ensure that the best scientific information available will be considered as we develop our 12-month finding. Please note that releasing these documents is not a part of the normal rulemaking process – it is an engagement process that allows us to be transparent and open in our decision making. <u>Should</u> <u>NOAA Fisheries determine that a listing is warranted, we will publish a proposed rule in December 2012 for additional public comment.</u>"

#### **Typical Coral Threat Categories**

- 1. Thermal Stress (Coral Bleaching)
- 2. Acidification
- 3. Disease
- 4. Predators
- 5. LBSP Land-based Sources of Pollution (runoff)
- 6. Collectors/Traders

Source: NOAA NMFS Status Review Report of 82 Candidate Coral Species petitioned under ESA

### Endangered(?) GOM-Caribbean Corals





gure 6.1.1. Agaricia lamarchi photos copied from Veron and Stafford-Smith (2002).



Mycetophyllia ferox photos from National Park Service and corallite plan from Veron and Stafford-Smith (2002).



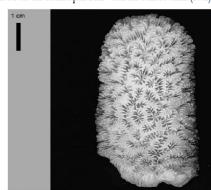


Figure 6.3.1. Dendrogyra cylindrus photos and corallite plan copied from Veron and Stafford-Smith (2002).



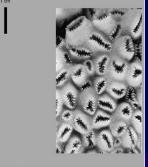


Figure 6.4.1. Dichocoenia stokesi photos and corallite plan copied from Veron and Stafford-Smith (2002).



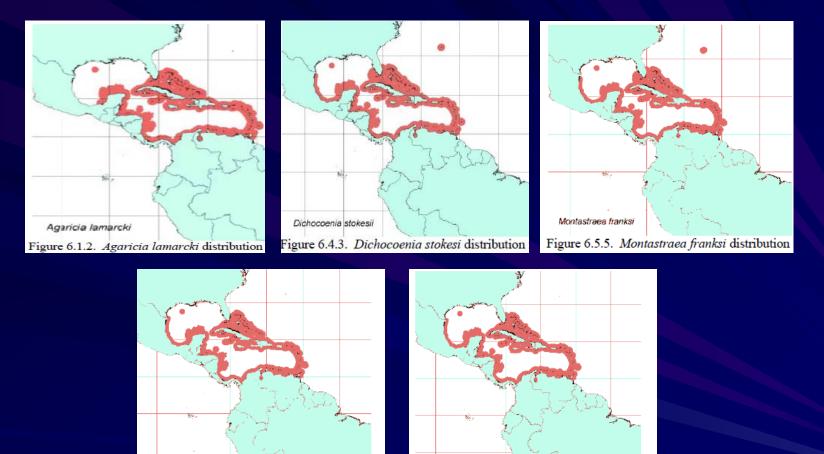
Figure 6.5.1. Montastraea faveolata photo (left) from Veron and Stafford-Smith (2002) and (right) polyp view. Photo from the NOAA Southeast Fisheries Science Center.



Figure 6.5.4. Montastraea franksi photo (left) from Veron and Stafford-Smith (2002) and (right) from http://sanctuaries.noaa.gov/pgallery/pgflower/living/living 2.html.

Source: NOAA NMFS Status Review Report of 82 Candidate Coral Species petitioned under ESA

#### Endangered(?) GOM-Caribbean Corals 5 out of 7 – on Flower Garden Banks



Map Source: IUCN - www.iucnredlist.org

Montastraea annularis

Figure 6.5.8. Montastraea annularis distribution

Montastraea faveolata

Figure 6.5.2. Montastraea faveolata distribution

#### **NOAA NMFS "Critical Risk Threshold" Analysis**

<u>Seven (7) Biologic Review Team Scientists</u> <u>Have Made Determination -</u> <u>"If Extinction "Likely" by 2100" – Mean % "Likely"</u>

- 1. Sheet Coral Agaricia lamarcki 61%
- 2. Rough Cactus Coral Mycetophyllia ferox 70%
- 3. Pillar Coral Dendrogyra cylindrus 74%
- 4. Elliptical Star Coral Dichocoenia stokesi 59%
- 5. Boulder Star Coral Montastraea annularis 78%
- 6. Boulder Coral Montastraea faveolata 78%
- 7. Boulder Coral Montastraea franksi 74%

#### Is this a Reasonable Process?

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#### <u>Marine Science Community's</u> Areas of Future Interest for Marine Protected Areas

- Sperm Whales & Blue Fin Tuna Mississippi Canyon Areas
- Whale Sharks Ewing Bank & along Louisiana Shelf-Slope Edge Areas
- Deepwater Corals Lophelia & Black Coral– VK 825, wrecks, and other occurrences
- Pulley Ridge HAPC Area possible new Sanctuary or ext. of Florida Keys NMS
- Pinnacle Trend 70+ blocks in Viosca Knoll Area
- West Florida Edges Madison Swanson Bank & Steamboat Lumps
- West Florida Shelf Goliath & Gag Grouper Areas
- West Florida Slope Corals & Red/Golden Crabs
- 7 1/2 Fathom Bank in South Texas Banks no take zone
- Chemosynthetic Communities (oil seeps) Green Canyon, Walker Ridge, KC & GB
- Trans-Boundary (International) Areas Mackerel protection etc.
- Sargassum Seaweed Areas seafloor growth & floating "like rain forests"
- Oil Platforms Rigs to Reefs "leave some"
- \*\*Percentage Set-Aside Approach" for GOM Goal = 15+% of US GOM set-aside\*\*

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## **Environmental NGO's**

### Center for Biological Diversity Legal Filing on 5-Year OCS Leasing Plan

"CBD respectfully requests that this Court find that Interior's approval of the 2007-12 Leasing Program was arbitrary and capricious, and otherwise unlawful, in violation of OCSLA, NEPA, and the ESA. This court should set aside and remand the Program for further consideration by Interior, so as to properly take into account both the greenhouse gas emissions directly and indirectly resulting from the Program, and the impacts of the Program in the context of global warming."

- Center for Biological Diversity Petition dated May 21, 2008, filed US Court of Appeals - DC Circuit - Case 07-1247/134

#### Apparent Objective? Stop O&G Development & its Use

**Supposed Threat to Mankind and Planet?** 

# Alternative Example: Communicative Relationship within FGBNMS-BE Working Group

- Identified & embraced common goals
- Face-to-face interaction
- Exchanged resources & information
- Carefully & respectfully questioned each others reasoning and conclusions
- Consensus sought Balance & Stewardship

## **Balance = "ENLIBRA"**

#### A SHARED DOCTRINE FOR ENVIRONMENTAL MANAGEMENT

ENLIBRA = "Balance and Stewardship" A Balanced Approach to Successful Environmental Management

HISTORY: Utah Governor Mike Leavitt (R) and Oregon Governor John Kitzhaber (D) took the lead in developing this shared set of principles that were agreed upon in 1999, as policy of the Western Governors' Association. Western states' land use conflicts were very contentious.

PURPOSE: Today there is no symbol for the middle; for the majority of citizens who believe that the environment and its natural resources can be protected while at the same time providing recreational and employment opportunities. This doctrine provides a collection of tools that, if applied, can result in improved and expedited environmental decision-making and implementation.

#### **"ENLIBRA" Principles:**

National Standards - Neighborhood Solutions
 Collaboration - Not Polarization
 Reward Results & Innovation - Not Programs
 Science for Facts - Process for Priorities
 Markets Before Mandates
 Change a Heart - Change a Nation
 Recognition of Costs and Benefits

8. Solutions Transcend Political Boundaries

#### THE WESTERN GOVERNORS' HOPE OF "ENLIBRA" BECOMING:

A symbol for balance and stewardship in environmental management
 A widely used framework for solving difficult environmental problems
 A philosophic foundation for balanced environmental legislation

4. A road map for discussions between regulators and stakeholders

## What's at stake? Energy Security = Supply vs. Demand

U.S. OIL DEMAND	Million Barrels/Day	Trillion Gallons/Year
U.S. Gasoline	9.5	146
U.S. Distillate & Fuel Oil	4	61
U.S. Jet Fuel & Kerosine	1.4	21
U.S. Residual & Bunker	0.6	9
U.S. Others - Chem, Lubes, etc.	4.5	69
Total U.S. Oil Demand	20	307
		0
Total World Oil Demand	86	1,318
Total World Oil Supply	86	1,318
U.S. OIL SUPPLY	Million Barrels/Day	Trillion Gallons/Year
U.S. Gulf Offshore Oil Production	1.5	23
U.S. Non-Gulf Oil & NGL Prod.	6	92
Gulf Coast Tanker Crude Imports	5	77
East Coast Tanker Crude Imports	1	15
West Coast Tanker Crude Imports	1	15
Refined Tanker & Pipeline Imports	2.3	35
N.A. Imports	1.5	23
Other supply	1.7	26
Total U.S. Oil Supply	20	307

#### **Offshore Gulf of Mexico Oil & Gas**

**Historical Production** 

14+ Billion Bbls Oil and 150+ Trillion cu-ft Natural Gas (1.7 Trillion gallons of oil equivalent)

**Productive Fields' Remaining Producible Reserves** 

14+ Billion Bbls Oil and 60+ Trillion cu-ft Natural Gas (1 Trillion gallons of oil equivalent)

**Undiscovered Oil & Gas (BOEM Mean Estimate)** 

45+ Billion Bbls Oil AND 230+ Trillion cu-ft Natural Gas (3.5 trillion gallons of oil equivalent)

25% of US Daily Oil Production – 14% of US Daily Gas Production

Source: BOEM website

# **Acknowledgements**

#### FGBNMS Staff & Advisory Council NOAA Office of National Marine Sanctuaries IPAA, API, NOIA, CEA, BOEM, BSEE, EIA



Thank You!